Report of Key Performance Metrics for the IRB Review Process

Report #4
Period: April 1, 2009 to September 30, 2009

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Compiled by the Human Subjects Division
Office of Research

UNIVERSITY OF WASHINGTON
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INTRODUCTION and WHAT’S NEW

The Human Subjects Division (HSD) implemented a new database in February, 2008. The new database allows HSD to capture accurate and detailed data about performance and workload. As the database accumulates data, performance metrics can be calculated.

Reliable and detailed metrics are a fundamental tool for accomplishing HSD strategic goals and specific objectives. This regular report fulfills one of those objectives, which is to provide researchers with publicly-available and reliable “turn-around time” metrics, to assist them in planning their research activities. Also, metrics will improve the IRB process by identifying bottlenecks, inefficiencies, and unnecessary steps.

The initial goal is to provide basic information and to establish the baseline turn-around time for the overall review process. These metrics will be updated quarterly throughout 2009 and 2010. With each quarterly posting, comparisons to metrics from previous reporting periods will be made, as well as comparisons to the baseline will be made (once the baseline has been established). Additionally, with most quarterly postings, new metrics will be added for specific parts of the IRB Review Process.

Metrics calculations
Each quarterly report is based on a 6-month sliding “window” of data. Data for applications received before 7/1/08 are always excluded because those data were in the old HSD database and/or were obtained during the new database migration and implementation period.

Three descriptive statistics are reported for turn-around time metrics: median (average) number of business days, range, and number of applications. “Business days” currently does not exclude University holidays or closures (e.g., snow days).

What’s new in this Report?
This report includes enhanced tracking of metrics across time periods. It also includes three new metrics:
- Average number of review letters per IRB application (an objective measure of the amount of “back and forth” between researchers and the IRB).
- Average PI response time to screening letters.
- Time from application receipt to review by full IRB.

Additional information
Definitions: page 19
Visual representation of the IRB review process: Appendix A

Questions?
See the “Questions and Answers” at the end of this document.
For other questions, send an email to dora1q@u.washington.edu, or call Candy Grossman, Project Manager at 206-685-0561.
## TABLE 1. Overall Turn-Around Time for Initial IRB Applications

<table>
<thead>
<tr>
<th></th>
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<th></th>
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<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>4/1/09 - 9/30/09</td>
<td>1/1/09 - 6/30/09</td>
<td>10/1/08 - 3/31/09</td>
<td>4/1/09 - 9/30/09</td>
<td>1/1/09 - 6/30/09</td>
<td>10/1/08 - 3/31/09</td>
<td>4/1/09 - 9/30/09</td>
<td>1/1/09 - 6/30/09</td>
<td>10/1/08 - 3/31/09</td>
<td></td>
</tr>
</tbody>
</table>

|-------------------|----------------|----------------|----------------|--------------------|--------------------|--------------------|---------------|---------------|---------------|

| Median business days to completion of approval process*** | 52.5 | 58.5 | 60 | 16 | 16 | 16 | 3 | 3 | 3 |

| Range             | 7 to 297 | 7 to 94 | 8 to 173 | 0 to 228 | 0 to 166 | 0 to 160 | 0 to 87 | 0 to 116 | 0 to 116 |

| Number of Items (n) | 90 | 98 | 90 | 292 | 317 | 242 | 299 | 336 | 287 |

*Reporting periods are 6-month windows, which “slide” by 3 months from one reporting period to the next.

**There have been four metrics reports to date, but the metrics from the first report are not used for comparison here due to the use of different calculation methods and definitions.

***HSD considers the approval process complete on the date when the approval packet is mailed to the PI.
DETAILED ANALYSIS: FULL IRB REVIEW

FIGURE 1. Overall Turn-Around Time for Initial Applications Requiring Full IRB Review

For a visualization of the process, click on the above flowchart.

DESCRIPTION
This chart shows the average number of business days required to obtain Full Approval of new IRB applications undergoing Full IRB review, for the most recent three reporting periods. The vertical bars show the range of the turn-around time.
**DESCRIPTION**

This chart compares the average time required to obtain Conditional Approval for initial applications requiring Full IRB review for the most recent three reporting periods. The vertical bars show the range of the turn-around time. Conditional Approval is an important intermediate step toward Full Approval because it allows researchers to receive and start spending grant or contract funds.

For a visualization of the process, click on the above flowchart.
FIGURE 3. Time Required to Prepare IRB Review Letters to Researchers

Turn-Around Time from Date of Deferral Decision by Full IRB to Date Deferral Letter Sent to PI

<table>
<thead>
<tr>
<th>Cohort</th>
<th>Median Number of Business Days from Deferral Decision Date to Deferral Letter Sent Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>Report 2 (n=38)</td>
<td>5</td>
</tr>
<tr>
<td>Report 3 (n=43)</td>
<td>4</td>
</tr>
<tr>
<td>Report 4 (n=72)</td>
<td>3</td>
</tr>
</tbody>
</table>

Description and analysis continued on the next page.
**FIGURE 3. Time Required to Prepare IRB Review Letters to Researchers (cont.)**

**Turn-Around Time from Date of Conditional Approval (CA) by Full IRB to Date CA Letter Sent to PI**

<table>
<thead>
<tr>
<th>Cohort</th>
<th>Median Business Dates from Date of CA Decision to Date CA Letter Sent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Report 2 (n=67)</td>
<td>3</td>
</tr>
<tr>
<td>Report 3 (n=87)</td>
<td>3</td>
</tr>
<tr>
<td>Report 4 (n=100)</td>
<td>4</td>
</tr>
</tbody>
</table>

**DESCRIPTION**

These charts show, for the most recent three reporting periods, the average number of business days required to prepare and send two types of IRB review letters to researchers: Deferral letters and Conditional Approval letters. The preparation process includes drafting the letter and then obtaining and incorporating feedback from the primary reviewer, the IRB committee chair, and other appropriate individuals before finalizing and sending the letter. The vertical bars show the range of turn-around times.

This analysis is an important step in examining key factors that contribute to overall turn-around time for IRB review and approval.
FIGURE 4. Time Taken by Researchers to Respond to IRB Review Letters

PI Response Time for Deferral Responses

Median Business Days from Date Deferral Letter Sent to Date PI Response Received

<table>
<thead>
<tr>
<th>Cohort</th>
<th>Median Business Days</th>
</tr>
</thead>
<tbody>
<tr>
<td>Report 2 (n=45)</td>
<td>17</td>
</tr>
<tr>
<td>Report 3 (n=47)</td>
<td>12</td>
</tr>
<tr>
<td>Report 4 (n=62)</td>
<td>11</td>
</tr>
</tbody>
</table>

Description and analysis continued on the next page.
FIGURE 4. Time Taken by Researchers to Respond to IRB Review Letters (cont.)

DESCRIPTION
These charts show, for the most recent three reporting periods, the average number of business days required for researchers to prepare and send their response to two types of IRB review letters, Deferral responses and Conditional Approval responses. The vertical bars show the range of researcher response times.

This analysis is another important step in analyzing key factors that contribute to overall turn-around time for IRB review and approval.
FIGURE 5. Distribution of Outcomes for the First Full IRB Review of Initial Applications

Distribution of Outcomes of First Full IRB Review

<table>
<thead>
<tr>
<th>Cohort</th>
<th>Number of Applications</th>
<th>Deferred</th>
<th>Conditional Approval</th>
<th>Approved</th>
</tr>
</thead>
<tbody>
<tr>
<td>Report 2 (n=138)</td>
<td>16</td>
<td>82</td>
<td>40</td>
<td></td>
</tr>
<tr>
<td>Report 3 (n=137)</td>
<td>7</td>
<td>81</td>
<td>49</td>
<td></td>
</tr>
<tr>
<td>Report 4 (n=154)</td>
<td>5</td>
<td>73</td>
<td>76</td>
<td></td>
</tr>
</tbody>
</table>

DESCRIPTION

The purpose of this chart is to show the distribution of outcomes from the first Full IRB review for initial applications, for the most recent three reporting periods. As shown, a small number of applications (ranging from 3% to 12%) received Full Approval at the first Full IRB review, meaning that no subsequent IRB review or action is required. Applications with a review outcome of Deferral (ranging from 29% to 49% in these reporting periods) must be reviewed again by the Full IRB after the researcher’s response to the review letter is received. Applications with a review outcome of Conditional Approval (ranging from 47% to 59%) undergo an expedited review process (no Full IRB meeting) after the researcher’s response to the review letter is received.

HSD is analyzing the reasons for Deferral outcomes to identify contributing factors that can be addressed so as to lower the probability of a Deferral outcome. One major factor appears to be the IRB’s need to obtain significant additional information, which suggests that revision of the IRB application form could significantly increase the frequency of Conditional or Full Approval decisions.
DETAILED ANALYSIS: MINIMAL RISK REVIEW

FIGURE 6. Overall Turn-Around Time for Initial Applications Receiving Minimal Risk Review

DESCRIPTION
This chart shows the average number of business days required to obtain Full Approval of new IRB applications undergoing Minimal Risk review for the most recent three reporting periods. The vertical bars show the range of turn-around times.

For a visualization of the process, click on the above flowchart.
FIGURE 7. Time Taken by Researchers to Respond to Minimal Risk IRB Review

PI Response Time to Minimal Risk Review Letters for New, Expedited Applications

DESCRIPTION
This chart shows that researchers have used an average of six business days to prepare and send their response to the Minimal Risk IRB review letter, across the most recent three reporting periods. The vertical bars show the range of response times.

This analysis is an important step in analyzing key factors that contribute to overall turn-around time for Minimal Risk IRB review and approval. Though the average response time is quite low, the range of response times for the current reporting period (Report 4) is extremely variable; the maximum response time was 228 business days or about eleven months.

For a visualization of the process, click on the above flowchart.
**DESCRIPTION**
This chart shows the average number of business days required to obtain a Certificate of Exemption, for the most recent three reporting periods. The vertical bars show the range of turn-around times.
**FIGURE 9. Time Taken by Researchers to Respond to Exempt Review**

**PI Response Time to Minimal Risk Review Letter for New Applications for Exempt Status**

![Chart showing PI response times](chart.png)

**DESCRIPTION**

This chart shows that researchers take an average of only one business day to prepare and send their response to the Exemption review letter. This response time has stayed consistent across the most recent three reporting periods. The range of response times (vertical bars) dropped significantly for the current reporting period (Report 4).

For a visualization of the process, click on the above flowchart.
Three new metrics have been added with this Report. These metrics will be tracked over time (like the already-established metrics) beginning with the next Report.

**FIGURE 10. Number of Review Letters per Application - NEW**

*For the purposes of this measure, “Review Letters” include screening requests, follow-up info requests, deferral letters, conditional approval letters, minimal risk review letters.

**DESCRIPTION**

The purpose of this metric is to provide an objective measure of the amount of “back and forth” correspondence between researchers and the IRB.

The bar graph shows the average number of review letters received by researchers for each of the three basic types of initial IRB applications, for the current reporting period. The range of values is provided in the labels beneath each bar.

This information may provide some context for researchers when considering the typical progress of their own applications. A higher-than-average number of review letters typically is the result of one or more of the following:

- The research has some challenging ethical issues;
- The information provided in the application (or response letters) was not clear to the IRB;
- The information provided in the application (or response letters) was not complete, sufficiently detailed, or consistent throughout the application materials.
**Figure 11. Time Taken by Researchers to Respond to Screening Requests - NEW**

![PI Response Time for Screening Responses by Application Type](chart)

**DESCRIPTION**
This figure shows the average number of days that researchers take to respond to screening requests from the IRB staff. The vertical bars show the range of response times.

For a visualization of the process, click on the above flowchart
FIGURE 12. Time from Application Receipt to First Full IRB Review (“Agenda Date”) - NEW

DESCRIPTION
This figure shows that an average of 20 business days elapsed between the time when an IRB application requiring full IRB review was received by HSD and the date when it was reviewed by the full IRB.

Many activities occur during this time period, including:
- Assignment of the application to a specific IRB.
- Creation of a data record in the HSD database.
- Screening of the application (staff read the entire application packet, write a screening email to the researcher, receive and screen the researcher’s response).
- Creation of the meeting agenda (prioritizing workload, assuring that a quorum will be present at the IRB meeting, identifying primary reviewers for each agenda item).
- Preparation and delivery of the agenda materials to the IRB members (staff scan all materials, including screening letters and responses; flash drives with scanned materials are delivered to IRB members).
- IRB members have about 5 days (per regulations) before the meeting to read and review the materials.
**DEFINITIONS**

**Agenda Date**
The date when an application requiring full IRB review is first reviewed by a full IRB. Also known as the “meeting date”.

**Approval**
The Full IRB vote or subcommittee decision to approve an application, with no contingencies or conditions that must be met. Also referred to as Full Approval in this report to distinguish from Conditional Approval.

**Approval Date**
The date when the Full IRB voted or subcommittee decided to approve (or conditionally approve) an IRB application, except for exemption applications. For Certificates of Exemption, the approval date is the date when the IRB concurred with the exemption approval provided by the researcher’s department chair.

**Approval Packet**
The packet of materials that the Human Subjects Division sends to the researcher after an IRB application has been fully approved. It includes the formal documentation of IRB approval, typically in a box on the front page of the IRB application. If there is a consent form for the research, the Approval Packet also includes the formally-approved and stamped copy of the consent form. Researchers are required to copy this stamped version for use with the research subjects.

**Certificate of Exemption**
Status granted to studies that involve no more than minimal risk and that fall into one or more of the six categories of “exemption” defined by federal regulations. Exempt studies do not require periodic (e.g., annual) re-review and the standard requirements for obtaining subjects’ consent do not apply.

**Conditional Approval**
The Full IRB vote or subcommittee decision to approve an application, subject to the fulfillment of minor contingencies or conditions.

**Deferral**
The decision (vote) by a Full IRB that indicates the following: (1) the IRB has questions about the research that have bearing upon the risk/benefit analysis of the research; (2) the IRB requires significant additional information or clarification in order to understand specific parts of the application; and/or (3) the IRB is requesting changes to the research in order to address regulatory requirements or concerns arising from the risk/benefit analysis.

**Follow-up Info Request**
A request sent by HSD staff to the PI requesting specific materials or information (e.g., clean, non-tracked version of consent form) that must be received prior to completion of the approval process.

**Full IRB**
A review of an application that is performed by a majority of members of the entire IRB (the full board). This level of review is required for all applications that involve more than minimal risk to subjects and that do not meet the federally-defined criteria for allowing review by a subcommittee of the IRB.

**Interquartile Range**
The interquartile range is a summary measure of the spread (or variability, or statistical dispersion) in a set of numbers. It is also called the “midspread” or the “middle fifty.” It is essentially the range of the middle 50% of the data. Because it uses the middle 50%, it is not affected by outliers or extreme values.

**Median**
The median is a summary measure of the “average” value or central tendency in a set of numbers. To calculate the median: all of the numbers are arranged from lowest value to highest value; the value in the middle is the median. In other words, the median is the point that divides the distribution of scores in half. We use the median instead of the mean because (1) medians are less affected by outlier values in distributions; and (2) turn-around time values are skewed distributions, which are better represented by the median.

**Minimal Risk**
The term that the UW IRB uses to refer to IRB reviews performed by a subcommittee of the Full IRB. Federal regulations use the term “expedited” review to refer to this type of review. It can be used only for applications that involve no more than minimal risk to subjects and that meet certain federally-defined criteria.
**PI**
Principal Investigator – the lead researcher, defined by the IRB as the person's whose name is on the IRB application.

**Received Date**
The date when the printed copies of the IRB application were received by the Human Subjects Division office.

**Screening Request**
A request sent by HSD staff to the PI after receipt of a new application to obtain missing information or additional clarification in order to either a) determine the level of review required (e.g., expedited versus exempt), or b) to better prepare the application for full IRB review.
QUESTIONS AND ANSWERS

1) Why does it take so long to receive IRB approval?

“Long” is relative, and conducting a quality review takes time. However, HSD has been working successfully to decrease the turn-around-time by improving its processes. For example, in 2004 (the last time period for which HSD has metrics), the median turn-around time for Minimal Risk applications was 37 business days, with a range of 0 – 327. A number of factors can add to the time required:

- Completeness of the initial application – did everything that is required for review come in with the application when first submitted to HSD and were all questions fully and appropriately answered?
- Complexity of the application – studies that involve multiple subject groups; use new methodologies and/or research techniques; require multiple stages and/or study sites; and/or raise significant ethical and/or safety issues can require additional time to review.
- Specific regulatory requirements – studies that involve vulnerable subjects or that use approaches for which there are specific regulatory requirements can require additional time to review to assure that all requirements are met by the researcher and the IRB.
- Applications that are deferred by a full IRB require preparation of, and response to, an often lengthy review letter, followed by a second review by a full IRB at one of its regularly-scheduled bi-weekly meetings.
- Applications that need to be transferred to a different level of review (for example, from Minimal Risk to Full IRB), or that have been submitted on the wrong type of application form.
- A considerable amount of available Minimal Risk review time is spent communicating with researchers about IRB applications that are eventually determined to not require IRB review because the described activities do not meet the federal regulatory definition of human subjects research.

The IRB received 2,034 new applications in 2008, and is responsible for continuing review and oversight of about 7,000 currently approved and active studies, each with its own IRB application.

2) Your Metrics Report says the median number of days to conditionally approve a Full IRB new application is 24. Why is my application taking longer?

“Median” means that half of the applications will take less than 24 days to obtain Conditional Approval and half of the applications will take more than 24 days. Any individual application may be impacted by the factors described above in Question #1. Delays in responding to questions or requests from the IRB can also contribute to the overall time required for review.

3) Is there anything I can do to speed my application through the approval process?

Yes – the following recommendations can help to decrease the time required for review of your application:

- First and foremost, use the most current forms directly from the HSD web site (http://www.washington.edu/research/hsd/forms_paper.php) and read thoroughly the instructions on each form.
If you have questions as you are completing an IRB application, contact an appropriate HSD administrator (see the HSD contact webpage) or send an email to hsdtrain@u.washington.edu with a brief description of the research or issue and your question, or to request a telephone or in-person consult. This can improve the application and potential turn-around time.

To the extent possible – make sure that your application is complete. Include all necessary documentation and complete all questions asked. If a question on the application does not apply to your research, at least indicate “NA” or “Not Applicable.” Do not leave questions blank.

When you receive questions or requests for additional information/materials from the IRB – respond as quickly and thoroughly as possible.

If you are a student, make sure that you involve your faculty advisor in each step of the IRB submission process, including responding to requests and correspondence from the IRB.

If you are a Faculty Advisor, be sure that you are involved in each step of your students’ IRB submission process.

Find out if there is someone in your department who is designated to assist colleagues with preparing IRB applications and consult with that person prior to submitting your application.

4) Will these turn-around times improve in the future?

HSD has been putting significant effort and resources into strategic planning and process improvement efforts designed to make the IRB review process more efficient, consistent, and transparent. These efforts have begun to produce results, as shown by comparing the metrics reported here with the (few) metrics we were able to calculate with our old database in 2004.

We do expect that the median turn-around times reported in the next Metrics Report may be somewhat longer, because we have not yet completed the review process for all applications in our defined group of “baseline” applications (i.e., applications received between 7/1/08 and 12/31/08). These remaining applications in our baseline group are taking longer to receive approval, and therefore we expect the median and ranges of turn-around time to increase a bit for the baseline group. We are also experiencing a significantly heavier workload due to ARRA (“stimulus”) funding awarded to researchers and due to changes in our relationship with the local Veterans Affairs medical center.

However, we still expect our baseline numbers to be significantly better than the turn-around times we had in 2004 (the last time period for which we have metrics).

5) Is one IRB faster than another, and how do I get my application placed with that committee?

The review of one IRB is not necessarily faster than that of another. Over time, the average turn-around time across the IRBs is about the same. At any given point in time, each individual IRB is affected by increased or decreased volume of applications; complexity and quality of applications; staffing; and availability of IRB members. Applications requiring full IRB review are assigned to the IRBs on a rotating basis, with consideration given to the above factors, in order to facilitate appropriate reviews and optimal turn-around time. Minimal Risk applications are assigned to review teams based on the researcher’s academic department.

6) How many HSD staff work on a single application? Or, how many IRBs are there?

There are seven IRBs at the UW for which HSD provides administrative support – three review biomedical research and three review social/behavioral research. The UW IRBs also have four subcommittees (Minimal Risk teams) that review Minimal Risk and Exemption applications. At least two HSD staff members typically work on each individual application, not including staff who do filing and data entry.
APPENDIX A – IRB PROCESS FLOW CHARTS

Turn-Around Time for Initial Applications Requiring Full IRB Review

Time Required to Obtain Conditional Approval for Initial Applications Requiring Full IRB Review

Application received

Initial processing, data entry, limited screening, assignment to IRB

Full IRB Committee teams

Item screened, screening letter sent to PI

PI response to screening received

Item assigned to agenda

Item reviewed by full IRB & decision made

Write letter notifying PI of decision

Letter emailed to PI

Response reviewed by full IRB or subcommittee

Full approval given to item? Yes or No

Approval packet sent to PI

NO

NO

NO

NO

NO

NO

NO

Full IRB
Committee teams

Item reviewed by full IRB & decision made

Write letter notifying PI of decision

Letter emailed to PI

Response reviewed by full IRB or subcommittee

Full approval given to item? Yes or No

Approval packet sent to PI

YES

YES

YES

YES

YES

YES

YES

YES

YES

Back to Report

Back to Report

Overall Turn-around Time

Receipt to Conditional Approval
Overall Turn-Around Time for Review of Exemption Applications

Application received

Initial processing, data entry, limited screening, assignment to IRB

Expedited review

Item screened and/or reviewed, screen/review letter sent to PI

PI response to screen/review letter received

Exempt? Yes or No

Not exempt, PI notified

Certificate of Exemption

Approval packet sent to PI

Time Taken by Researchers to Respond to Exempt Review

Application received

Initial processing, data entry, limited screening, assignment to IRB

Expedited review

Item screened and/or reviewed, screen/review letter sent to PI

PI response to screen/review letter received

Exempt? Yes or No

Not exempt, PI notified

Certificate of Exemption

Approval packet sent to PI
Time Taken by Researchers to Respond to Screening Requests – New, Full Applications

Time Taken by Researchers to Respond to Screening Requests – New, Expedited Applications

Time Taken by Researchers to Respond to Screening Requests – New Applications for Exempt Status